

Lancashire County Council

Internal Scrutiny Committee

Friday, 13th November, 2020 at 10.00 am to be held as a Virtual Skype Meeting

Agenda

Part I (Open to Press and Public)

No. Item

1. Apologies

2. Disclosure of Pecuniary and Non-Pecuniary Interests

Members are asked to consider any Pecuniary and Non-Pecuniary Interests they may have to disclose to the meeting in relation to matters under consideration on the Agenda.

3. Minutes of the Meeting held on 11 September 2020 (Pages 1 - 6)

4. Speeding Traffic and the Lack of Enforcement (Pages 7 - 8)

5. Task and Finish Group Request - Health Scrutiny Committee (Pages 9 - 12)

6. Work Planning 2020/21 (Pages 13 - 18)

7. Urgent Business

An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the Minutes, the Chair of the meeting is of the opinion that the item should be considered at the meeting as a matter of urgency. Wherever possible, the Chief Executive should be given advance warning of any Member's intention to raise a matter under this heading.

8. Date of Next Meeting

The next meeting of the Internal Scrutiny Committee will be held on Friday 22 January 2021.

L Sales
Director of Corporate Services

County Hall

Preston

Lancashire County Council

Internal Scrutiny Committee

Minutes of the Meeting held on Friday, 11th September, 2020 at 10.00 am in Skype Virtual Meeting - Skype

Present:

County Councillor David O'Toole (Chair)

County Councillors

M Salter	E Lewis
T Ashton	P Rigby
C Crompton	P Steen
J Fillis	D Whipp
D Foxcroft	G Wilkins
S Holgate	

1. Apologies

There were no apologies.

2. Disclosure of Pecuniary and Non-Pecuniary Interests

County Councillor David Whipp declared a non-pecuniary interest in Item 5 as he was the Lead Member for Covid-19 at Pendle Borough Council.

County Councillor Erica Lewis declared a non-pecuniary interest in Item 5 as she was the Leader of Lancaster City Council and was responsible for Lancaster City Council's response to Covid-19.

3. Constitution: Membership; Chair and Deputy Chair; and Terms of Reference

The report presented set out the constitution, membership, chair and deputy chair and terms of reference of the Internal Scrutiny Committee for the remainder of the municipal year 2020/21.

Resolved: That Internal Scrutiny Committee note:

1. The appointment of County Councillors David O'Toole and Matthew Salter as Chair and Deputy Chair of the Committee for the remainder of the 2020/21 municipal year.
2. The Membership of the Committee following the County Council's Annual Meeting on 16 July 2020; and
3. The Terms of Reference of the Committee.

4. Minutes of the Meeting held on 10 July 2020

In regard to Agenda Item 5, Redefining Lancashire: Our Approach to Recovery, there was a request to have noted that there had been some discussion and dissatisfaction due to there not being a cabinet member in attendance at the meeting to present the item. In addition, significant concerns were raised that the county council had represented that district councils had agreed to the Redefining Lancashire document when they disputed that they had not.

Resolved: That subject to the inclusion of the above points, the minutes from the meeting held on 10 July 2020 were confirmed as an accurate record and signed by the Chair.

5. Lancashire's Response to Covid-19

The Chair welcomed Angie Ridgwell, Chief Executive; County Councillor Keith Iddon, Cabinet Member for Highways and Transport; County Councillor Shaun Turner, Cabinet Member for Health and Wellbeing; County Councillor Graham Gooch, Cabinet Member for Adult Services; and Mike Kirby, Director of Strategy and Performance, to the meeting.

The Cabinet Member for Highways and Transport stated that Highways and Transport had been extremely busy during the pandemic. One of the tasks faced was building the temporary morgue at Warton. The main transport issue was in relation to getting pupils back to school in a safe manner. A detailed update from the Highways Team had been presented at the last meeting of the Internal Scrutiny Committee. The team was making progress in getting back to normal.

The Cabinet Member for Health and Wellbeing stated that public health and wellbeing had been central to the Lancashire Resilience Forum (LRF) and it had been vital to reduce the impact of the pandemic on the communities and individuals of Lancashire. Throughout the pandemic the Public Health Team had worked closely with Public Health England and continued to work closely with district councils to ensure premises were Covid-19 secure across Lancashire. The team had worked very closely with public health commissioned services and the county council had also been required to set up an Outbreak Engagement Board.

The Cabinet Member for Adult Services stated that the biggest policy decision the Government had been faced with was to ensure the NHS was not overwhelmed. The county council's main adult social care priority had been to ensure the safe and effective delivery of care to those who needed it by supporting care homes and other providers. The county council had developed a comprehensive daily tracker which was used to record significant amounts of data in relation to Covid-19 that was used to provide national data, this took an enormous strain off from care homes and providers and was welcomed support across Lancashire. A dedicated Personal Protective Equipment (PPE) phone hotline and online ordering pathway was made available so that providers and care homes were able to let us know their needs.

Angie Ridgwell, Chief Executive presented committee members with an update on Lancashire's response to the Covid-19 pandemic. The presentation covered topics suggested by Members as part of the Internal Scrutiny Committee work planning session which took place on 29 May 2020. The three suggested areas of finance, social care and children would be looked at separately and in depth by the Budget Scrutiny Review Panel, the Health Scrutiny Committee and the Education and Children's Services Scrutiny Committee.

At the beginning of lockdown Lancashire County Council made rapid decisions during an unprecedented, fast moving situation which set the tone for its response to the pandemic. This included supporting all county council staff in working from home and providing councillors with corporate laptops to facilitate access to meetings.

A key priority for the county council was to protect the vulnerable people of Lancashire particularly in maintaining the adult social care market. The LRF had moved quickly to bring together all of the county council's partners, in particular the district councils. Community hubs were set up very quickly and the county council was able to secure strategic reserves of food and PPE. This enabled the county to move forward and protect the people of Lancashire.

Emergency procedures and delegations were brought in very quickly at the start of the pandemic, all decisions were recorded and published on C-First to enable transparency. The county council worked closely with national bodies and with Government to ensure any decisions that were being made were in line with the national approach. Throughout the crisis there was effective communication with daily updates to staff, leadership briefings and two Bite Size Briefings had been held with the Director of Public Health with a further update planned. A Local Outbreak Engagement Board had been established and was a significant move, moving forward it would play a key role in how Lancashire responded to Covid-19.

Lancashire County Council's response to the pandemic had meant it had drawn significantly on its resources. Services and staff continued to face significant pressures and the ongoing impact could not be underestimated. A strategy needed to be developed to work in this new environment and prioritise the council's resources.

A number of issues and comments were raised by members and the following points were noted:

- Praise was given to the residents of Lancashire, the county council's staff and elected members for their response throughout the pandemic.
- There was concerns about the pressures community testing sites were under. Since schools had opened up again, the demand on the testing system had doubled. Testing sites were manually intensive.
- Members enquired about how the county council was reacting to community cohesion issues.

- There were serious concerns around mental health issues during the pandemic.
- The committee enquired about how Lancashire coped with the mixed messages coming from national agencies. The complexity of the messages was an issue. There were different rules for different areas of the county. All areas needed to work together.
- The current rules on visiting care homes were a serious concern.
- It was stated that vulnerable elderly people had been transferred from hospitals to care homes without being tested, this may have caused cross contamination in care homes and therefore further deaths from Covid-19. A question was asked in regards to how many elderly people died prematurely of Covid-19 in Lancashire's care homes.
- Regarding Covid-19 marshals, the committee was informed that the marshals would be funded by the district councils and not by Lancashire County Council.
- There was some concern that the county council had not delivered satisfactory democratic leadership during the Covid-19 crisis.
- There needed to be good guidance developed for schools on how they operated during the crisis.
- Members enquired about how the county council would claim back the money it had spent in responding to the pandemic and what the financial impact of the Covid-19 crisis had been. It was noted that the Budget Scrutiny Panel would look into this in more detail. A report had been presented to Cabinet detailing the county council's financial situation. The Government had made three tranche levels of money available to the county council to date. It was pointed out to the committee that Lancashire was not going to get the full resources it needed in order to respond to the crisis.
- Lancashire County Council needed a working model that was sustainable
- It was noted that Lancashire County Council was working within a national system which did not necessarily have the nuances needed at a local level.
- The county council needed to make local strategic decisions and needed to make its decisions about its response quickly.

Resolved: That Internal Scrutiny Committee:

1. Note the update presented.
2. Revisit the situation again in the New Year and to receive a further update using the programme of topics discussed as a basis.

6. Work Planning 2020/21

The committee was presented with a single combined work programme for all of the Lancashire County Council scrutiny committees.

The topics included were identified at a work planning workshop for members of the Internal Scrutiny Committee held on 29 May 2020 and subsequently discussed at meetings of all the scrutiny committees.

The Chair welcomed Josh Mynott, Democratic Services Manager, to the meeting. It was pointed out that the work planning process was critical to the success of scrutiny. The committee was asked to think about why they wanted a certain topic to come to scrutiny and what questions they wanted to ask on the topic so that scrutiny officers could invite the appropriate cabinet members and officers to the meeting.

There was a request for scrutiny to look at how Lancashire could greater benefit and get added value during the Covid-19 crisis.

The role of engagement with councillors in civil contingencies was another area which could be looked at.

Regarding the item on speeding traffic and the lack of enforcement scheduled for the November 2020 meeting, there was a request to invite the police to the meeting as well as representation from the Lancashire Partnership for Road Safety.

Resolved: The Internal Scrutiny Committee noted the single combined work plan presented.

7. Urgent Business

There were no items of Urgent Business.

8. Date of Next Meeting

The next virtual meeting of the Internal Scrutiny Committee would take place on Friday 13 November 2020 at 10.00am.

L Sales
Director of Corporate Services

County Hall
Preston

Internal Scrutiny Committee

Meeting to be held on 13 November 2020

Electoral Division affected:
(All Divisions);

Speeding Traffic and the Lack of Enforcement

(Presentation to follow)

Contact for further information:

Misbah Mahmood, 01772 530818, Senior Democratic Services Officer (Overview and Scrutiny), Misbah.mahmood@lancashire.gov.uk

Executive Summary

At the last meeting of the Internal Scrutiny Committee Members requested that the issue of speeding traffic and the lack of enforcement be considered as soon as possible. A presentation (to follow) from Highways and Transport will be provided to committee members.

Following this colleagues from Lancashire Constabulary will also attend the meeting to provide an update to the committee.

Recommendation

The Internal Scrutiny Committee is asked to note the update.

Background and Advice

Phil Durnell, Director of Highways and Transport, John Davies, Head of Highways, Michael White, Highway Regulation Manager and Jackie Brindle, Safe and Healthy Travel Manager will attend the virtual meeting of Internal Scrutiny Committee to give committee members an update on the issue. The Deputy Leader and Cabinet Member for Highways and Transport, County Councillor Keith Iddon will also be in attendance.

Following this presentation, colleagues from Lancashire Constabulary will also attend the virtual meeting of the committee to provide an update to committee members.

The Internal Scrutiny Committee is asked to note the update.

Consultations

NA

Implications:

This item has the following implications, as indicated:

Risk management

This report has no significant risk implications.

**Local Government (Access to Information) Act 1985
List of Background Papers**

Paper	Date	Contact/Tel
None		
Reason for inclusion in Part II, if appropriate		
NA		

Agenda Item 5

Internal Scrutiny Committee

Meeting to be held on Friday, 13 November 2020

Electoral Division affected:
Chorley Central; Chorley North; Chorley Rural East; Chorley Rural West; Chorley South; Clayton with Whittle; Euxton, Buckshaw & Astley; Hoghton with Wheelton; Leyland Central; Leyland South; Lostock Hall & Bamber Bridge; Moss Side & Farington; Penwortham East & Walton-le-Dale; Penwortham West; Preston Central East; Preston Central West; Preston City; Preston East; Preston North; Preston Rural; Preston South East; Preston South West; Preston West; South Ribble East; South Ribble West;

Task and Finish Group Request - Health Scrutiny Committee

(Appendix 'A' refers)

Contact for further information:

Gary Halsall, Tel: (01772) 536989, Senior Democratic Services Officer (Overview and Scrutiny), gary.halsall@lancashire.gov.uk

Executive Summary

This report sets out the request from the Health Scrutiny Committee for a task and finish group to be established to review the forthcoming proposals from the local NHS on the future of Chorley and South Ribble A&E.

Recommendation

The Internal Scrutiny Committee is recommended to approve the task and finish group request.

Background and Advice

The Full Council, at its meeting on 16 July 2020, agreed the terms of reference for the Overview and Scrutiny Committees for the municipal year 201820/21. Part of the

terms of reference for the Internal Scrutiny Committee is to consider requests from the other Overview and Scrutiny Committees on the establishment of task and finish groups.

A request has been received from the Health Scrutiny Committee to establish a task and finish group to review the forthcoming proposals from the local NHS on the future of Chorley and South Ribble A&E. The request is set out at Appendix 'A'.

The task and finish group would be established on the basis of four conservatives, two labour and one liberal democrat/independent member with the two co-opted members from Chorley Council and South Ribble Council also being appointed.

In accordance with Regulations¹ on 27 January 2020, notification was received from the Senior Responsible Officer for the Our Health Our Care programme inviting formal comments from the Health Scrutiny function on the local NHS' proposals for the future of Chorley and South Ribble A&E by 30 November 2020. Since then work on the programme and subsequent public consultation has been delayed in response to the pandemic. It is the intention of the local NHS to provide a revised formal notification for a new timeline with which the Health Scrutiny function will be able to make formal comments on the forthcoming proposals. In the meantime and in the interests of expediency the Internal Scrutiny Committee is recommended to approve the task and finish group request.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Risk management

This report has no significant risk implications.

Local Government (Access to Information) Act 1985

List of Background Papers

Paper	Date	Contact/Tel
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None

Reason for inclusion in Part II, if appropriate

N/A

¹ Regulation 23 of The Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013: <https://www.legislation.gov.uk/uksi/2013/218/regulation/23/made>

Task and Finish Group Request Form

Date: 15 September 20	Requested by: Health Scrutiny Committee
Chair: CC Peter Britcliffe	
Title: The future of hospital services in central Lancashire	

<p>Purpose of the task and finish group</p> <p>E.g. Key objectives Main issues to be covered Potential timescales Key stakeholders Evidence requirements?</p>	<p>The purpose of this task and finish group is to review the forthcoming proposals by the local NHS (Chorley and South Ribble and Greater Preston Clinical Commissioning Groups, Lancashire Teaching Hospitals NHS Foundation Trust) on the future of hospital services in central Lancashire arising from the Our Health Our Care programme. One aspect of the programme relates to the future of the Emergency Department at Chorley and South Ribble Hospital.</p> <p>The task and finish group would report its findings to the Health Scrutiny Committee as the power of referral to Secretary of State rests with the committee and not the proposed task and finish group.</p>
<p>Outcomes identified</p>	<p>Where a health scrutiny body has been consulted by a relevant NHS body or health service provider on a proposed substantial development or variation, it may report [refer the matter] to the Secretary of State in writing if:</p> <ul style="list-style-type: none"> • It is not satisfied with the adequacy of content of the consultation. • It is not satisfied that sufficient time has been allowed for consultation. [The referral power in the context of inadequate consultation only relates to the consultation with the local authority, and not consultation with other stakeholders.] • It considers that the proposal would not be in the interests of the health service in its area. • It has not been consulted, and it is not satisfied that the reasons given for not carrying out consultation are adequate. <p>Should the findings of the task and finish group be that the scrutiny function disagrees with the local NHS'</p>

	<p>proposals, then the two parties would need to demonstrate that attempts to reach agreement had been made. The final decision on the future of the Emergency Department at Chorley and South Ribble Hospital will rest with the local NHS.</p> <p>A revised timeline on when the local NHS intends to make a decision as to whether to proceed with the proposal and the date by which any response from the Health Scrutiny function is required by is awaited from the local NHS but is due imminently. Potential timescale if agreed is for the task and finish group to commence soon after the Internal Scrutiny Committee has met on 13 November 2020, with a findings report being presented to the Health Scrutiny Committee in February/March 2021.</p> <p>NB: On 13 February 2020, Full Council resolved:</p> <p>"</p> <ul style="list-style-type: none"> i. To oppose any closure or downgrading of Chorley and South Ribble Hospital A&E services and A&E services across the County of Lancashire without clear truly independent clinical justification and a thorough public consultation. ii. To instruct the Chief Executive to write to the Secretary of State for Health asking for them to commit to, and invest in, strengthening and enhancing all current A&E provision across Lancashire. iii. To write to the Chief Executive and Board of Lancashire Teaching Hospitals Trust asking them to exhaust all possible avenues in evaluating and addressing the reasons why the A&E at Chorley & South Ribble Hospital is not deemed viable rather than simply propose to close the unit."
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Internal Scrutiny Committee

Meeting to be held on 13 November 2020

Electoral Division affected:
(All Divisions);

Overview and Scrutiny Work Programme 2020/21

(Appendix 'A' refers)

Contact for further information:

Misbah Mahmood, 01772 530818, Senior Democratic Services Officer (Overview and Scrutiny), [Misbah.mahmood@lancashire.gov.uk](mailto: Misbah.mahmood@lancashire.gov.uk)

Executive Summary

This report provides information on the single combined work programme for all of the Lancashire County Council scrutiny committees. A copy of the work programme is set out at Appendix A.

Recommendation

The Internal Scrutiny Committee is asked to:

- i. Review the work programme items due to come to future meetings of the committee (as detailed in Appendix A).
- ii. Discuss and identify any potential key discussion areas/questions for upcoming items.
- iii. Consider and agree sources of information including key cabinet members/officers/partners to invite for upcoming items.

Background and Advice

The Covid-19 pandemic has required members and officers to work differently and the wider context has also meant that priorities have changed or shifted in emphasis.

The work programme for this year has been combined with other scrutiny committees to form a single combined work programme given that the primary focus of the scrutiny work programme as a whole is dedicated to the response of the Covid-19 pandemic. A copy of the work programme is set out at Appendix A.

It is important to note that the work programme needs to be flexible in order to accommodate any urgent items that may arise. The work programme will form a standing item on the agenda for the committee for regular review and to ensure it is still fit for purpose.

To further enhance the work programme, members are asked to reflect on key discussion areas or questions they would like to consider for each of the topic areas. This will ensure that senior officers have a clear focus in order to provide the relevant information.

In addition to this, members are asked to consider who they would like to invite to future meetings to help provide a more holistic picture for scrutiny to understand the challenges and produce meaningful but achievable recommendations.

Members are asked to:

- i. Review and agree the work programme items for the committee (as at Appendix A).
- ii. Discuss and identify any potential key questions for upcoming items.
- iii. Consider and agree sources of information including key cabinet members/officers/partners to invite for upcoming items.

Consultations

NA

Implications:

This item has the following implications, as indicated:

Risk management

This report has no significant risk implications.

Local Government (Access to Information) Act 1985 List of Background Papers

Paper	Date	Contact/Tel
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None

Reason for inclusion in Part II, if appropriate

NA

Overview and Scrutiny Work Programme 2020-2021

Scrutiny Committee				
Month	Education and Children's Services	External	Health	Internal
June			<ul style="list-style-type: none"> Update from the ICS on NHS Cells for Lancashire and digital and engagement with local people. Temporary changes to clinical services across the ICS during the COVID-19 pandemic 	
July	Response to the COVID 19 pandemic in Lancashire - perceptions of the experiences of children and young people, and headlines from the operation of service during the COVID-19 emergency period.	Strengthening flood risk management and preparedness		<ol style="list-style-type: none"> RIPA annual report The impact of Covid 19 on county council services Highways – challenges faced following pandemic and resuming 'normal' work programmes
September	<ul style="list-style-type: none"> Education: <ul style="list-style-type: none"> - What powers do we have as a county council/what can we do to support schools and parents. - Position update on the wider reopening of schools Schools Causing Concern Task Group report – response to recommendations SEND Ofsted inspection report Review of work programme 		<ul style="list-style-type: none"> Adult social care – winter preparations (Supporting the social care sector including domiciliary care workers) NHS 111 First 	Covid 19 – what comes next? Including building pan-Lancashire working and Democratic involvement in resilience forums and maintaining democratic leadership during a crisis

	October	Children's Social Care - protecting vulnerable/valuable children – plans in place to manage spikes in referrals. Child poverty increase and the impact on the demand on social care	<ul style="list-style-type: none"> • Universal credit • Decarbonisation pathway – Lancashire, Electricity North West (tbc) 		
Month	November	Education – digital poverty and lesson learned. Digital aspirational views – turning challenge into opportunity.		<ul style="list-style-type: none"> • Suicide prevention in Lancashire • LCC Adult Social Care Winter Plan 	Speeding Traffic and the lack of enforcement
	December	Impact of the pandemic on children and young people's mental health – plans in place to support and an update on CAMHS including managing increase in contacts, anxiety of YP on return to school and availability of more online support		Housing with Care and Support Strategy 2018-2025	
	January	Early Years sector – impact on private providers supporting vulnerable children and families (including update on the EY Strategy and School Improvement Model)	<ul style="list-style-type: none"> • Strengthening flood risk management and preparedness – update on implementing recommendations. • Canal & Rivers Trust (tbc) 		Covid 19 – Further update following the update provided at the September 2020 meeting
	February	Lancashire schools attainment report (standing item) Schools causing concern task group - update on recommendations		<ul style="list-style-type: none"> • NHS 111 First – update (tbc) • OHOC Task and Finish Group report (tbc) 	

	March	**Family Safeguarding Model – update on implementation of model in Oct/Nov 2020			Youth Employment and Skills – impact on youth as one of the hardest hit groups during the pandemic (consideration to be given to which scrutiny committee will be most relevant to consider this topic)
	April	**SEND: Lancashire Breaktime update SEND Accelerated Progress Plan update Progress update on Pupils in special schools with medical conditions task group recommendations	Review of Community Safety Partnerships Governance arrangements	-	Scrutiny of the Council's response to the Government's call for local councils to invest in street safety
Other Topics	Topics from work programmes 2019/20 not scheduled	Participation strategy update Road safety Independent children's homes Getting to Good plan update NEET SEN equipment in schools School transport Maintained nurseries update Parking at schools Childhood immunisation programme 0-19 Healthy Child programme	Lancashire energy strategy Review of Community Safety Partnerships and governance arrangements (2021 tbc) Greater Lancashire plan LCC Carbon Plan/Internal Energy and Water Management Policy LEP – response to the pandemic – economic recovery plan incorporating 'green' principles Impact of pandemic on road safety and lessons learnt	Urgent Mental Health Pathway Transforming Care (Calderstones) Social Prescribing Cessation of the Lancashire Wellbeing Service Tackling period poverty Delayed transfers of care Stroke Programme Vascular, head and neck Review of Primary Care Networks and Neighbourhoods Transforming hospital services and care for people in Southport, Formby & West Lancs Disabled Facilities Grants	Local Government Funding and Income Generation Task Group Update on Reducing Single Use Plastics in Lancashire

